Calendar No. 706

100TH CONGRESS
2d Session

SENATE

REPORT
100-373

SAN FRANCISCO MARITIME NATIONAL HISTORICAL PARK ACT OF 1988

MAY 27 (legislative day, MAY 18), 1988.—Ordered to be printed

---

Mr. JOHNSTON, from the Committee on Energy and Natural Resources, submitted the following

REPORT

[To accompany H.R. 1044]

The Committee on Energy and Natural Resources, to which was referred the Act (H.R. 1044) to establish the San Francisco Maritime National Historical Park in the State of California, and for other purposes, having considered the same, reports favorably thereon with amendments and recommends that the Act, as amended, do pass.

The amendments are as follows:

1. On page 1, line 5, strike "1987" and insert "1988".
2. On page 3, line 4, strike the word "but".
3. On page 4, line 12, strike "administered" and insert "credited" and on line 12, after the word "with", insert "subsection 4(f) of".
4. On page 4, line 18, strike "administered" and insert "credited" and on line 19, after the word "with", insert "subsection 4(f) of".
5. On page 4, beginning on line 21, strike subsection 3(e) in its entirety and insert the following new subsection.

> (e) GENERAL MANAGEMENT PLAN.—Within 2 years after establishment of the park, the Secretary shall prepare and transmit to the Committee on Interior and Insular Affairs of the United States House of Representatives and the Committee on Energy and Natural Resources of the United States Senate, a general management plan for the park. The plan shall include, but not be limited to:
>
> (1) a description of the resources of the park including, but not limited to, maritime and associated artifacts, documents, the following historic vessels: the

S313-21

sailing ship *Balclutha*; the steam schooner *Wapama*; the steamship SS *Jeremiah O'Brien*; the ferry *Eureka*; the schooner *C.A. Thayer*; the tug *Eppleton Hall;* the tug *Hercules*; and the scow schooner *Alma*, and other real and personal property comprising the park collections such as written and illustrative material, objects, wrecks, small watercraft, and vessels.

(2) plans for the preservation of each historic vessel, including docking facilities, maintenance and ship repair facilities, and estimates for the costs thereof; a determination of the need for permanent docking facilities in a location best suited to the preservation of the historic vessels and for visitor access to the historic vessels; methods of accommodating visitors while protecting the historic vessels; and methods for providing for the proper care, exhibition, and storage of the park collections;

(3) plans for the location, preliminary design, and estimated cost of public facilities to be developed for the park, including a museum building, visitor parking, and public transit access; and

(4) plans for the interpretation of the historic vessels and park collections.

6. On page 7, after line 8, insert the following:

Notwithstanding any other provision of law, the Secretary is authorized to enter into an agreement with the State of California or any political subdivision thereof under which the Secretary may improve and may use appropriated funds for the improvement of berthing facilities if the State or any political subdivision thereof makes available to the Secretary, in accordance with terms and conditions acceptable to the Secretary, lands and interests in land for the purpose of berthing the ships and providing visitor access to the historic ships.

7. On page 7, line 9, strike "(d)" and insert "(d)(1)"; and insert after line 21, the following:

(2) ACQUISITION LIMITATION.—The Secretary shall not acquire any historic vessel pursuant to this subsection until the Secretary has notified the Committees in writing that sufficient funds have been made available to preserve and maintain those vessels listed in paragraph 3(e)(1) of this Act.

8. On page 8, lines 10–12, strike paragraph (3) in its entirety and insert the following:

(3) 4 members appointed for terms of 5 years from recommendations submitted by the Mayor of San Francisco with special consideration given to individuals with knowledge of museum and/or maritime issues and who represent the local fishing industry, recreational users, the business community, and neighborhood groups.

9. On page 8, lines 20–21, strike paragraph (6) in its entirety.
10. On page 10, line 18, strike "Act." and insert "Act, but not to exceed $200,000 for planning.".

Purpose of the Measure

The purpose of H.R. 1044 is to establish the San Francisco Maritime National Historical Park to preserve and interpret America's maritime heritage.

Background and Need

H.R. 1044 would create a new unit of the National Park System, the San Francisco Maritime National Historical Park, by carving out that area generally known as the Aquatic Park from the boundaries of the Golden Gate National Recreation Area. The national historical park would also include the fleet of historic vessels as well as the library and artifacts.

While the Maritime Museum and historic ships were included within the boundary in the original 1972 legislation establishing the Golden Gate National Recreation Area, it was not until 1977 that the San Francisco State Historic Park vessels were donated to the National Park Service. In 1978 the city and the Maritime Museum, who jointly operated the San Francisco Maritime Museum, donated their respective interests to the National Park Service. These former State and city properties would be constituted as a new and separate unit of the National Park System under H.R. 1044. The legislation provides that the museum building located in the park be named the "Sala Burton Building" in recognition of her interest in and contributions to this area.

The purposes of Golden Gate National Recreation Area as stated in the first section of Public Law 92–589, are:

1. To preserve for public use and enjoyment certain areas of outstanding natural, historic, scenic, and recreational values;
2. To provide for recreational open space; and
3. To protect it from development and uses which would destroy the scenic beauty and natural character of the area.

There is no recognition or specific direction given for the management of the historically significant fleet of vessels and artifacts. Therefore, the overall impact of H.R. 1044, as reported by the Committee, would be to give specific statutory direction to the National Park Service in the management of these resources. In this regard, the bill is similar to existing law that includes Muir Woods National Monument and Fort Point National Historic Site within the original boundary of Golden Gate National Recreation Area while at the same time providing that these two sites shall be administered as distinct and identifiable units of the National Park System in accordance with their own legislation.

There are seven historic ships—the *Balclutha, Wapama, C.A. Thayer, Eureka, Alma, Hercules* and *Eppleton Hall,* as well as numerous smaller craft located in the proposed park. Five of the historic vessels are National Historic Landmarks. In addition, there is a 12,000 volume library, 100,000 historic ship plans and 170,000 historic photographs, and numerous maritime artifacts. The historic vessels are moored at several different docks including the Hyde

Street Pier, which is leased to the National Park Service by the City of San Francisco on a month-to-month basis. Together, these varied resources are a major and significant collection documenting American maritime history, especially its West Coast history. Designation as a separate unit of the National Park System will enhance the protection, interpretation and public awareness of these important resources.

Legislative History

H.R. 1044 passed the House of Representatives on May 4, 1987. A hearing was conducted by the Subcommittee on Public Lands, National Parks and Forests on October 6, 1987.

At the business meeting on May 18, 1988, the Senate Committee on Energy and Natural Resources ordered H.R. 1044, as amended, favorably reported.

Committee Recommendations and Tabulation of Votes

The Senate Committee on Energy and Natural Resources, in open business session on May 18, 1988, by unanimous vote of a quorum present, recommends that the Senate pass H.R. 1044 if amended, as described herein.

The rollcall vote on reporting the measure was 19 yeas, 0 nays, as follows:

YEAS	NAYS
Mr. Johnston	
Mr. Bumpers*	
Mr. Ford	
Mr. Metzenbaum*	
Mr. Melcher	
Mr. Bradley	
Mr. Bingaman	
Mr. Wirth	
Mr. Fowler	
Mr. Conrad	
Mr. McClure	
Mr. Hatfield*	
Mr. Weicker*	
Mr. Domenici	
Mr. Wallop	
Mr. Murkowski	
Mr. Nickles	
Mr. Hecht	
Mr. Evans	

* Indicates voted by proxy.

Committee Amendments

During the consideration of H.R. 1044, the Committee adopted several amendments. Most of these amendments are technical and/or conforming. The substantive changes adopted by the Committee are discussed below.

1. Improvement of certain non-Federal lands for berthing of ships

The Committee adopted language, at the suggestion of the National Park Service, to clarify the fact that the Secretary may expend funds to improve State owned property (tidelands) upon which berthing facilities for the historic ships may be built. Any such expenditure would have to be made pursuant to an agreement between the State (or political subdivision) and the Secretary.

2. Acquisition limitation

The Committee included a provision limiting the Secretary's authority to acquire more historic vessels for the park. Specifically, no new ships can be acquired until the Secretary notifies the appropriate Committees of Congress that sufficient funds have been made available to preserve and maintain those vessels currently included in the park.

3. Advisory commission

The Committee adopted an amendment providing more specificity regarding the qualifications for advisory commission members recommended by the Mayor of San Francisco.

4. Limitation on planning funds

Finally, the Committee included a $200,000 authorization limitation on funding for planning relative to the new park.

Section-by-Section Analysis

Section 1 provides that this Act may be referred to as the "San Francisco Maritime National Historical Park Act of 1988". This name change better reflects the nature and significance of the park's resources.

Section 2(a) establishes the San Francisco Maritime National Historical Park in order to preserve and interpret American maritime heritage.

Section 2(b) defines the boundary of the park and allows the Secretary, upon completion of the General Management Plan, to adjust the park boundary to include the Haslett Warehouse if it would promote the purposes of the park.

Section 2(c) directs the Secretary to revise the boundaries of Golden Gate National Recreation Area and to transfer to the new park all real and personal property located within the boundaries of the park as well as other maritime-related structures, objects and documents. All maritime-related structures, objects, and documents now part of Golden Gate National Recreation Area should be transferred to the new park and that the park shall be administered as a wholly separate unit of the National Park System.

Section 2(d) names the building housing and displaying the marine collections as the "Sala Burton Building" with an appropriate plaque prominently displaying this designation. Because of her significant contribution, the Committee intends that Congresswoman Burton should be properly recognized.

Section 3(a) directs the Secretary to manage San Francisco Maritime National Historical Park in accordance with all existing laws of the National Park System.

Section 3(b) authorizes the Secretary to accept and retain donations for purposes consistent with this Act.

Section 3(e) authorizes the Secretary to lease any real or personal park property including vessels and heavy maritime equipment such as floating drydocks.

Section 3(d) allows the Secretary to impose fees for admission to the ships or for the use of the ships with all receipts being administered in accordance with the provisions of the Act of October 27, 1972 (86 Stat. 1299).

Section 3(e) directs the Secretary to prepare a General Management Plan within 2 years after establishment of the park and to transmit copies of the plan to the named Committees of the Congress. The General Management Plan shall include appropriate elements including both historic vessels and park collections, plans for the preservation of each historic vessel and for the park collections, plans for the public facilities, and plans for the interpretation of the historic vessels and park collections. The selection of permanent docking facilities shall be determined after careful study of the best site for preservation of the historic vessels and for visitor access to them. The General Management Plan should be prepared so as to carefully examine the alternatives for park facilities in order to ensure that they best meet the needs of preservation of the historic vessels and the park collections, and to provide the most appropriate visitor experience. The Committee recognizes the importance of interpretation of the park resources to the public, and strongly encourages that it be provided in the most professional manner possible.

Section 4(a) authorizes the Secretary to acquire land and interests in land within the boundaries of the park by donation, purchase with donated or appropriated funds, or exchange.

Section 4(b) provides for the transfer of the Liberty Ship SS *Jeremiah O'Brien* to the historic fleet of the park, as well as any other Federal property located within the boundaries of the park.

Section 4(c) prohibits the acquisition of State and local lands by any means other than donation and includes provisions regarding the improvement of State-owned property for berthing facilities.

Section 4(d) authorizes the Secretary to acquire property appropriate to the purposes of the park. It directs the Secretary to notify the Committee on Interior and Insular Affairs of the United States House of Representatives and the Committee on Energy and Natural Resources of the United States Senate before the acquisition of any additional vessels and prohibits such additional acquisitions until funds have been made available to preserve and maintain those vessels already in the park.

Section 6 amends the Act of October 27, 1972 by striking out National Maritime Museum" and inserting "San Francisco Maritime National Historical Park".

Section 7 authorizes such sums as may be necessary to carry out the purposes of this Act, but not to exceed $200,000 for planning.

Cost and Budgetary Considerations

The following estimate of the cost of this measure has been provided by the Congressional Budget Office:

U.S. CONGRESS,
CONGRESSIONAL BUDGET OFFICE,
Washington, DC, May 26, 1988.

Hon. J. BENNETT JOHNSTON, Jr.,
Chairman, Committee on Energy and Natural Resources, Washington, DC.

DEAR MR. CHAIRMAN: The Congressional Budget Office has reviewed H.R. 1044, the San Francisco Maritime National Historical Park Act of 1988, as ordered reported by the Senate Committee on Energy and Natural Resources, May 18, 1988. CBO expects the enactment of this legislation to have no significant impact on the federal budget or on those of state or local governments.

H.R. 1044 would establish the San Francisco Maritime National Historical Park. The park would be created by revising the existing boundaries of the Golden Gate National Recreation Area to exclude the area known as the National Maritime Musuem. All related assets would be transferred to the new park.

The act would authorize the National Park Service (NPS) to acquire property or vessels for the park by donation, exchange or purchase. No acquisitions requiring appropriated funds are currently anticipated. Procedures and authorities related to the collection of entrance and rental fees would remain unchanged except for a provision allowing the NPS to accept and retain donations to the park for private parties. CBO does not expect cash donations or resultant spending to be significant in the near future.

Finally, H.R. 1044 would establish a 12-member Advisory Commission of the San Francisco Maritime National Historical Park. Members would not receive compensation but would be entitled to reimbursement for travel expenses, including per diem in lieu of subsistence. Such expenses are estimated to increase federal outlays by less than $6,000 per year beginning in fiscal year 1989, assuming appropriation of the necessary funds.

If you wish further details on this estimate, we will be pleased to provide them.

Sincerely,

JAMES L. BLUM,
Acting Director.

REGULATORY IMPACT EVALUATION

In compliance with paragraph 11(b) of rule XXVI of the Standing Rules of the Senate, the Committee makes the following evaluation of the regulatory impact which would be incurred in carrying out H.R. 1044. The Act is not a regulatory measure in the sense of imposing Government-established standards or significant economic responsibilities on private individuals and businesses.

No personal information would be collected in administering the program. Therefore, there would be no impact of personal privacy.

Little, if any, additional paperwork would result from the enactment of H.R. 1044, as reported.

EXECUTIVE COMMUNICATIONS

The pertinent legislative report received by the Committee from the Department of the Interior setting forth executive agency recommendations relating to H.R. 1044 is set forth below:

U.S. DEPARTMENT OF THE INTERIOR,
OFFICE OF THE SECRETARY,
Washington, DC, October 23, 1987.

Hon. J. BENNETT JOHNSTON,
Chairman, Committee on Energy and Natural Resources, U.S. Senate, Washington, DC.

DEAR MR. CHAIRMAN: This responds to your request for our views on H.R. 1044, "To establish the San Francisco Maritime National Historical Park in the State of California, and for other purposes."

We do not object to the enactment of H.R. 1044, but only if it is amended to address the concerns outlined below.

As passed by the House, H.R. 1044 would create a new unit of the National Park System, the San Francisco Maritime National Historical Park, by carving out that area generally known as the Aquatic Park from the boundaries of the Golden Gate National Recreation Area. The national historical park would also include the fleet of historic vessels as well as the library and artifacts.

H.R. 1044 would require a general management plan for the park within two complete years after enactment. The plan shall consider whether or not the Haslett Warehouse should be included within the boundaries. The plan also shall include but not be limited to the development of resource management plans and the location, design, and estimated cost of public facilities to be developed for the park, which may include docking facilities to provide both protection and visitor access to the historic fleet. Further, the bill directs that the plan provide for a modern museum building, which shall be named after the late Representative Sala Burton.

While the Maritime Museum and historic ships were included within the boundary in the original 1972 legislation establishing the Golden Gate National Recreation Area, it was not until 1977 that the San Francisco State Historic Park vessels were donated to the National Park Service. In 1978, the city and the Maritime Museum, who jointly operated the San Francisco Maritime Museum, donated their respective interests to the National Park Service. These former State and city properties would be constituted as a new and separate unit of the National Park System under H.R. 1044.

The purposes of Golden Gate National Recreation Area, as stated in the first section of Public Law 92-589, are:

1. To preserve for public use and enjoyment certain areas of outstanding natural, historic, scenic, and recreational values;
2. To provide for recreational open space; and
3. To protect it from development and uses which would destroy the scenic beauty and natural character of the area.

There is no recognition or specific direction given for the management of the historically significant fleet of vessels and artifacts. Therefore, the overall impact of H.R. 1044, as passed by the House, would be to give specific statutory direction to the National Park

Service in the management of these resources. In this regard, H.R. 1044 is similar to existing law that includes Muir Woods National Monument and Fort Point National Historic Site within the original boundary of Golden Gate National Recreation Area while providing that these two sites be administered as distinct and identifiable units of the National Park System in accordance with their own legislation. We agree that this concept is appropriate for the historic ships and marine artifacts. However, we have particular concerns about certain provisions of H.R. 1044.

Section 3(d) provides for the collection of fees with the receipts going toward the maintenance of the historic fleet without further appropriation. We support the collection of fees at this area, but believe that the second section of this provision is contrary to the latest fee proposal under active consideration by the Congress. Therefore, we recommend that this sentence be deleted in order to avoid possible inconsistency with the general fee legislation. Likewise, we recommend that the second sentence in section 3(c) be deleted for similar reasons.

We believe that the detailed requirements contained in section 3(e) for the general management plan are unduly prescriptive and should be deleted. The National Park Service has sufficient authority under current law to develop a plan responsive to the purposes of H.R. 1044. Moreover, construction of a new museum, as contemplated by section 3(e) planning requirements, would be quite costly and unnecessary given the presence of existing facilities.

With regard to section 5, we believe that this section is unnecessary. Section 5 would establish an advisory commission. Should an advisory commission be necessary, we have sufficient authority to establish a commission under existing laws.

If H.R. 1044 is amended to address our concerns, we anticipate that its enactment would result in no increase in cost while providing recognition and direction for the management of the historic fleet and artifacts.

The Office of Management and Budget has advised that there is no objection to the presentation of the report from the standpoint of the Administration's program.

Sincerely,

WILLIAM P. HORN,
Assistant Secretary.

CHANGES IN EXISTING LAW

In compliance with paragraph 12 of rule XXVI of the Standing Rules of the Senate, changes in existing law made by the Act H.R. 1044, as ordered reported, are shown as follows (existing law proposed to be omitted is enclosed in black brackets, new matter is printed in italic, existing law in which no change is proposed is shown in roman):

SECTION 4 OF THE ACT OF OCTOBER 27, 1972

ADMINISTRATION

SEC. 4. (a) * * *

* * * * * * *

(f) Notwithstanding any other provisions of law, in the administration of those parcels of property known as Haslett Warehouse, Cliff House Properties and Louis' Restaurant, the Secretary shall credit any proceeds from the rental of space in the aforementioned properties to the appropriation, if any, bearing the cost of their administration, maintenance, repair and related expenses and also for the maintenance, repair and related expenses of the vessels and the adjacent piers comprising the [National Maritime Museum] *San Francisco Maritime National Historical Park,* and for major renovation and park rehabilitation of those buildings included in the Fort Mason Foundation Cooperative Agreement, and for a coordinated public and private access system to and within the recreation area and other units of the national park system in Marin and San Francisco Counties: *Provided,* That surplus funds, if any, will be deposited into the Treasury of the United States: *Provided further,* That notwithstanding any other provision of law, in the administration of said parcels and of the AFDL 38 Drydock or other vessels or heavy marine equipment, the Secretary may, if he deems appropriate, enter into a contract for the management of said parcels of property for the management (including rental or lease) of said properties with such terms and conditions as will protect the Government's interest, with excess funds being used as set forth above.

○

Calendar No. 707

100TH CONGRESS
2d Session

SENATE

REPORT
100-374

WILDLIFE PRAIRIE PARK, ILLINOIS

MAY 27 (legislative day, MAY 18), 1988.—Ordered to be printed

Mr. JOHNSTON, from the Committee on Energy and Natural Resources, submitted the following

REPORT

[To accompany H.R. 1100]

The Committee on Energy and Natural Resources, to which was referred the act (H.R. 1100) to authorize the Secretary of the Interior to provide assistance to Wildlife Prairie Park, in the State of Illinois, and for other purposes, having considered the same, reports favorably thereon without amendment and recommends that the act do pass.

PURPOSE OF THE MEASURE

The purpose of H.R. 1100 is to provide assistance to Wildlife Prairie Park in Illinois and to direct the Secretary of the Interior to prepare a report and recommendations on the criteria for and responsibilities of affiliated areas of the National Park System.

BACKGROUND AND NEED

Wildlife Prairie Park, located just outside of Peoria, IL, consists of approximately 1,860 acres. Originally purchased by the Forest Park Foundation as a site for breeding animals for the Brookfield Zoo in Chicago but never used for that purpose, Wildlife Prairie Park opened in 1978. The park has diverse resources. Animals exhibited in the park include wolves, bears, bobcats, elk, otters, deer, and woodchucks. There is also an eagle aviary. Wildlife Prairie Park is working to restore the indigenous prairie plants. The park also has the one-room Graham Chapel School furnished to the 1920's era, the Prairie Farmstead, and a Log Cabin. Recreational opportunities include a 55 foot slide, cross-country ski trails, Pioneer Farmstead playground, Prairie Puffer Railroad and numerous facilities for dining, banquets, weddings, and receptions.

S313-22

At the present time, approximately 300 acres have been developed as the park, its facilities and exhibits with 1,450 acres available for future development. The undeveloped area included grazing land, lakes, woodland, and reclaimed stripmined land.

SUMMARY OF THE BILL

H.R. 1100 authorizes and directs the Secretary of the Interior to prepare and make available to the Forest Park Foundation an interpretive handbook describing the purposes of Wildlife Prairie Park, the historical, cultural and ecological values of the area, methods of site acquisition and development, and the facilities that exist for public use.

H.R. 1100 would also require the Secretary to consult with interested conservation, professional and park management organizations and individuals in the preparation of a report on the criteria necessary for proposed areas to qualify for inclusion as "affiliated areas" of the National Park System. This report, which would include an analysis of the appropriateness of designating Wildlife Prairie Park, such an area is to be submitted to the House and Senate not later than 2 years following enactment of the Act.

LEGISLATIVE HISTORY

H.R. 1100 passed the House of Representatives on June 29, 1987. A hearing was conducted by the Subcommittee on Public Lands, National Parks and Forests on April 28, 1988.

At the business meeting on May 18, 1988, the Senate Committee on Energy and Natural Resources ordered H.R. 1100, favorably reported.

COMMITTEE RECOMMENDATIONS AND TABULATION OF VOTES

The Senate Committee on Energy and Natural Resources, in open business session on May 18, 1988, by unanimous vote of a quorum present, recommends that the Senate pass H.R. 1100, as described herein.

The rollcall vote on reporting the measure was 19 yeas, 0 nays, as follows:

YEAS	NAYS
Mr. Johnston	
Mr. Bumpers*	
Mr. Ford	
Mr. Metzenbaum*	
Mr. Melcher	
Mr. Bradley	
Mr. Bingaman	
Mr. Wirth	
Mr. Fowler	
Mr. Conrad	
Mr. McClure	
Mr. Hatfield*	
Mr. Weicker*	
Mr. Domenici	
Mr. Wallop	

Mr. Murkowski
Mr. Nickles
Mr. Hecht
Mr. Evans

* Indicates voted by proxy.

COST AND BUDGETARY CONSIDERATIONS

The following estimate of the cost of this measure has been provided by the Congressional Budget Office:

OFFICIAL COMMITTEE FILE
PLEASE RETURN

SENATE COMMITTEE ON
ENERGY AND NATURAL RESOURCES
RECEIVED
MAY 26 1988
WASHINGTON D.C. 20510

CONGRESSIONAL BUDGET OFFICE
U.S. CONGRESS
WASHINGTON, DC 20515

May 25, 1988

Honorable J. Bennett Johnston, Jr.
Chairman
Committee on Energy and Natural Resources
United States Senate
Washington, D.C. 20510

Dear Mr. Chairman:

The Congressional Budget Office has reviewed H.R. 1100, an act to authorize the Secretary of the Interior to provide assistance to Wildlife Prairie Park in the State of Illinois, and for other purposes, as ordered reported by the Senate Committee on Energy and Natural Resources, May 18, 1988. Implementation of this act is expected to cost the federal government about $25,000, mostly during fiscal year 1989.

H.R. 1100 would direct the Secretary of the Interior to provide the Forest Park Foundation with an interpretive handbook of the Wildlife Prairie Park, which is owned by the foundation. The descriptive handbook, which would also include discussions of site acquisition and management goals, would have to be completed within two years of enactment. According to information obtained from the National Park Service (NPS), the cost of preparing the handbook would be about $25,000, which would be spent largely during fiscal year 1989.

Section 2 of the act would require the Secretary to prepare and submit to the Congress a report delineating the standards of national significance and other factors necessary for inclusion of a site as an affiliated area of the National Park System. The report, which is to include an analysis of the applicability of these criteria to the Wildlife Prairie Park, is to be completed within two years. Because NPS is already planning to conduct such a study, no additional costs would be incurred to comply with this provision.

The enactment of H.R. 1100 is not expected to affect the budgets of state or local governments.

If you wish further details on this estimate, we will be pleased to provide them.

Sincerely,

James L. Blum
Acting Director

cc: Honorable James A. McClure
Ranking Minority Member

REGULATORY IMPACT EVALUATION

In compliance with paragraph 11(b) of rule XXVI of the Standing Rules of the Senate, the Committee makes the following evaluation of the regulatory impact which would be incurred in carrying out H.R. 1100. The Act is not a regulatory measure in the sense of imposing Government-established standards or significant economic responsibilities on private individuals and businesses.

No personal information would be collected in administering the program. Therefore, there would be no impact of personal privacy.

Little, if any, additional paperwork would result from the enactment of H.R. 1100, as reported.

EXECUTIVE COMMUNICATIONS

The pertinent legislative report received by the committee from the Department of the Interior setting forth executive agency recommendations relating to H.R. 1100 is set forth below:

U.S. DEPARTMENT OF THE INTERIOR,
OFFICE OF THE SECRETARY,
Washington, DC, May 18, 1988.

Hon. J. BENNETT JOHNSTON,
Chairman, Committee on Energy and Natural Resources,
U.S. Senate, Washington, DC.

DEAR MR. CHAIRMAN: This responds to your request for our views on H.R. 1100, as passed by the House of Representatives, "To authorize the Secretary of the Interior to provide assistance to Wildlife Prairie Park, in the State of Illinois, and for other purposes."

We do not object to the enactment of H.R. 1100 by the Senate.

H.R. 1100, as passed by the House of Representatives, authorizes and directs the Secretary of the Interior to prepare and make available to the Forest Park Foundation an interpretive handbook describing the purposes of Wildlife Prairie Park, located just west of Peoria, Illinois. The handbook would describe the historical, cultural and ecological values, methods of site acquisition and development, and the facilities that exist for public use.

According to its director, Wildlife Prairie Park contains some 1860 acres and is owned and operated by a private foundation as a wild animal display and for outdoor recreation purposes. Facilities include dining rooms; a picnic pavilion; country store; narrow gauge railroad and depot; and a visitor center containing a museum, gift shop, classrooms, and exhibits. Wildlife displays include wolves, deer, coyotes, mountain lion, bald eagles, beaver, and black bear.

The National Park Service already has the authority in the Outdoor Recreation Act of May 28, 1963, to work with the Foundation in an outreach fashion to provide technical assistance in the preparation of a handbook for the outdoor recreation aspects of the park. We believe the 2-year time period required in H.R. 1100 will give us sufficient time to prepare such a handbook. We would be pleased to work with the Foundation in this endeavor.

H.R. 1100 would also require the Secretary to consult with interested conservation, professional and park management organizations and individuals in the preparation of a report of criteria for

those elements necessary for proposed areas to be appropriate for inclusion as affiliated areas of the National Park System. It would include an analysis of applicability to Wildlife Prairie Park. This report would be submitted to the House and Senate not later than 2 years following enactment of H.R. 1100. We do not object to such a report. It is long overdue, and we look forward to its review and to comment by the Congress as well as others, including the conservation community. As a matter of fact, a task force has been convened for this purpose and has recently produced a first draft of such a report. We look forward to sharing this document with interested parties at an early date.

The Office of Management and Budget has advised that there is no objection to the presentation of this report from the standpoint of the Administration's program.

Sincerely,

SUSAN RECCE,
Acting Assistant Secretary.

CHANGES IN EXISTING LAW

In compliance with paragraph 12 of rule XXVI of the Standing Rules of the Senate, the committee notes that no changes in existing law are made by the act H.R. 1100, as reported.

○